

Internal Audit Report for Bramfield and Thorington Parish Council for the period ending 31 March 2024

Clerk	Karen Lewis
RFO (if different)	
Chairperson	Debbie Hughes
Precept	£ 7,500.00
Income	£ 7,682.82
Expenditure	£ 7,369.36
General reserves	£ 4,084.15
Earmarked reserves	£ 6,900.00
Audit type	Annual Receipts and Payments
Auditor name	Tina Newby

Introduction

The primary objective of internal audit is to review, appraise and report upon the adequacy of internal control systems operating throughout the council. To achieve this SALC adopt a predominantly systems-based approach to audit.

The council's internal control system comprises the whole network of systems established within the council to provide reasonable assurance that the council's objectives will be achieved, with reference to:

- the effectiveness of operations
- the economic and efficient use of resources

Last reviewed: 24th April 2024



- compliance with applicable policies, procedures, laws, and regulations
- the safeguarding of assets and interests from losses of all kinds, including those arising from fraud, irregularity, and corruption
- · the integrity and reliability of information, accounts, and data

Methodology

When conducting the audit, the internal auditor may:

- conduct a selective assessment of compliance with relevant procedures and controls expected to be in operation during the financial year in order to be able to complete the Annual Internal Audit Report 2022/23 of the Annual Governance and Accountability Return (AGAR)
- review the reliability and integrity of financial information and the means used to identify, measure, classify and report such information
- review the means of safeguarding assets and, as appropriate, verify the existence of such assets
- appraise the economy and efficiency with which resources are employed, identify opportunities to improve performance and recommend solutions to problems
- review the established systems to ensure compliance with those policies, procedures, laws, and regulations which could have a significant impact on operations, and determine whether the council complies
- review the operations and activities to ascertain whether results are consistent with objectives and whether they are being conducted as planned



Section 1 – proper bookkeeping

The internal auditor will look at the methods and processes used to manage the council's accounts and in particular that it provides clear data for reporting and monitoring purposes. This includes checking information is accurate, kept up to date, referenced and verified.

Evidence		Internal auditor commentary		
Is the ledger maintained and up to date?	Yes	The council uses an excel spreadsheet to produce reports on a Receipts and Payments basis and ensures that the financial transactions of the parish council are as accurate as reasonably practicable. All transactions are well referenced and provide an effective tool for the basis of the council's internal controls.		
Is the ledger on the correct basis in relation to the gross income/expenditure?	Yes	Receipts and Payments		
Is the cash book up to date and regularly verified?	Yes	Council follows Proper Practices in ensuring that its accounting procedure gives a more accurate presentation of an authority's true financial position by focusing on the balance of economic benefits that it has under its control, rather than just its bank balance and the Responsible Financial Officer (RFO) has used the full suite of accounting and reporting tools associated with the package to produce clear financial management information to the Council on both a monthly and annual basis.		
Is the arithmetic correct?	Yes	A number of spot checks were carried out and the functionality of the cashbook was found to be in order.		



Section 2 – Financial Regulation and Standing Orders

The internal auditor will check the date the Council conducted its annual review of both Standing Orders and Financial Regulations and in particular check if these are based on NALC'S latest model which include legislative changes.

Evidence		Internal auditor commentary
Have Standing Orders been adopted, up to date and reviewed annually?	Yes	The Standing Orders, as seen on the Parish Council's website, show an adopted date of October 2023 with an annual review. It is noted that Council reviewed its Orders at the meeting of Oct 2023. Council's Orders are based on the latest model published by the National Association of Local Councils (2018) and contain the provisions of the Model Councillor Code of Conduct as adopted by the Council. The Standing Orders are compliant with legislation and have been adapted (where they are not statutory requirements) to ensure that they are relevant to the Parish Council.
Are Financial Regulations up to date and reviewed annually?	Yes	Financial Regulations (FR), as seen on the Council's website show a review date of October 2023 and are based on the NALC Model Financial Regulations 2019 with provisions included as outlined under LTN 87 - Procurement – March 2022.
Has the Council properly tailored the Financial Regulations?	Yes	The Council's Financial Regulations have been tailored to the Parish Council.
Has the Council appointed a Responsible Financial Officer (RFO)? ¹		In accordance with Section 151 of the Local Government Act 1972(d) (financial administration), the Council has appointed a person (the Clerk) to be responsible for the administration of the financial affairs of the relevant authority. This was reconfirmed by full Council at its meeting 15 th May 2023.

Additional comments:

It is noted that the Procurement Threshold for Standing Orders is £25,000 and for Financial Regulations are £30,000. Recommendation: Both of these should be the same.

¹ Section 151 Local Government Act 1972 (d)



Section 3 – Payment controls

The internal auditor will specifically check bank reconciliation including credit/debit cards and management approval processes and evidence that internal Financial Regulations (FO) are being followed. The internal auditor will examine how regular payments are managed and specifically seek evidence that these have been brought back to the Council for verification purposes especially where the actual payment made differs from the amount previously agreed. VAT should be clearly identified including evidence that claims have been correctly managed. The internal auditor will check if the Council has a clear understanding on eligibility in relation to the General Power of Competence and that s.137 has been correctly applied and managed.

Evidence		Internal auditor commentary
Is there supporting paperwork for payments with appropriate authorisation?	Yes	A selection of random payments was cross checked against the cash book, bank statement and invoices and all were found to be recorded/ authorised in accordance with Proper Practices. A further spot check of items paid via the system from the Council's Accounts was also cross checked against cashbook, bank statements and invoices. All were found to be in order.
Where applicable, are internet banking transactions properly recorded and approved?	Yes	Internet banking is operated in accordance with the Council's own Financial Regulations and is used for the settlement of the Council's expenditure. The Internal Control Statement details the procedure to be followed for such payments.
Is VAT correctly identified, recorded, and claimed within time limits?	Yes	VAT is identified in the cash book with the reclaim for the period covering 01/07/2021 – 28/02/2024 in the sum of £233.66 being verified in the cashbook and bank statements. There is no balance of VAT to be reclaimed for March 2024 Comment: There is no corresponding receipt for the VAT reclaim in 23/24 cashbook or bank statements.
Has the Council adopted the General Power of Competence (GPOC) and is there evidence this is being applied correctly? ²	n/a	The Council has not adopted the General Power of Competence.

² Localism Act

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Are payments under s.137 ³ separately recorded,	Yes	Payments for the year under review total £2000 and are in accordance with	
minuted and is there evidence of direct benefit to		statutory limits. For donation towards the new green at the village hall.	
electorate?			
Where applicable, are payments of interest and	n/a	Council has no such loan	
principal sums in respect of loans paid in accordance			
with agreements?			
Additional comments: The council clearly understands s.137 and uses the power appropriately.			

Section 4 – Risk management

The internal auditor will expect to find evidence of the management of risks from identification of what those are for each individual Council through to how these will be managed and the controls in place to mitigate these and that these have been approved by the Council.

Evidence		Internal auditor commentary
Is there evidence of risk assessment documentation?	No	The risk assessment documentation as reviewed provides details of the risks associated with the functioning of a smaller authority and the measures that the Council will undertake to mitigate such risks. It was confirmed by the Clerk that there was no Risk Assessment reviewed or adopted in this audit period. The Risk Assessment was not reviewed or adopted until May item 22/24-25
Is there evidence that risks are being identified and managed?	Yes	Council is aware that risk assessment needs to focus on the safety of the parish council's assets and in particular its money. There is evidence that overall, the parish council has taken action to identify and assess those risks and has considered what actions or decisions it needs to take during

³ Section 137 of the Local Government Act 1972 ("the 1972 Act") enables local councils to spend a limited amount of money for purposes for which they have no other specific statutory expenditure. The basic power is for a local council to spend money (subject to the statutory limit – of £9.93 per elector) on purposes for the direct benefit of its area, or part of its area, or all or some of its inhabitants.



Evidence that a review of the effectiveness of internal audit was conducted during the year, including consideration of the independence and competence of the internal auditor prior to their appointment ⁵ Additional comments:	No	In accordance with the Accounts and Audit Regulations 2015, the Parish Council formally reviewed the scope and effectiveness of its internal audit arrangements, evidence of which is contained within its Internal Control Policy. The Internal Control template was approved in February 2024, but full Internal Control Checklist was not approved until May 2024 item 21/24-25.
Evidence that internal controls are documented and regularly reviewed ⁴	Yes	At the meeting of 11 th September 2023, Council, in accordance with Regulation 6 of the Accounts and Audit Regulations 2015, confirmed that the financial and management systems of the council were sound and adequate and internal control arrangements were efficient and effective to address the risks associated with the management of public finances.
Does the Council have appropriate and adequate insurance cover in place for employment, public liability and fidelity guarantee and has been reviewed on an annual basis?	Yes	Council has insurance in place under a specialist policy for local councils with Zurich which shows core cover for the following: Public liability: £12,000,000; Employers' Liability: £10,000,000 and Fidelity Guarantee of £25,000. Renewal date 1/10/2024
		the year to manage in order to avoid financial or reputational consequences.

⁴ Accounts and Audit Regulations

⁵ Practitioners Guide



Section 5 - Budgetary controls

The internal auditor will seek verification that budgets are properly prepared, agreed and monitored. In particular they will look for evidence of good practice in that the key stages of the budgetary process have been followed

good practice in that the key stages of the budgetary pro	cess nave	e been followed
Evidence		Internal auditor commentary
Verify that budget has been properly prepared and agreed	Yes	The budget for the year 2023/2024 was approved at the Council meeting of 14 th November 2022 although there is no clear confirmation within the minutes as to the final budget figure being set. However, budget papers have been as seen on the website provide details on the budget, precept and implications for Band D Council Tax. Comment: to ensure transparency in the budgetary process followed by the Council might wish to evidence; by recording within the minutes, the budget being set alongside the reasoning for such a budget.
Verify that the precept amount has been agreed in full Council and clearly minuted	Yes	The precept was set at £7,500 for 2023/2024, as confirmed at the above meeting. Evidence of the submission to East Suffolk was viewed by the Internal Auditor.
Regular reporting of expenditure and variances from budget	Yes	The minutes evidence that Council carried out its review covering the budget for the current year with a review of income and expenditure against budget along with forecasts for the remainder of the year, at every Full Council meeting.
Reserves held – general and earmarked ⁶	Yes	The Council, as at year-end, had Earmarked Reserves totalling £6,900 with the balance being General Reserves of £4,084. COMMENT: Council should be mindful of the guidance as issued by Proper Practices which state that it is regarded as acceptable for a council's general (non-earmarked revenue) reserves to be equal to 3 to 12 months of Net Revenue Expenditure. There is no upper limit for Earmarked Reserves, but they should be held for genuine and intended purposes and their level

⁶ In accordance with proper practices, the generally accepted minimum level of a Smaller Authority's General Reserve is that this should be maintained at between three (3) and twelve (12) months of Net Revenue Expenditure

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	subject to regular review and justification (at least annually).
Additional comments:	



Section 6 - income controls

The internal auditor will seek evidence to ensure income is correct managed – recorded, banked, and reported and test mechanisms used to achieve this.

Evidence		Internal auditor commentary
Is income properly recorded and promptly banked?	Yes	Income is recorded in accordance with Council's Financial Regulations. A number of items of income were cross checked against cash book and bank statement and found to be in order and recorded in accordance with Proper Practices. The RFO has ensured that the accounting records contain all day-to-day entries of all sums of money received.
Is income reported to full council?	Yes	Income received is reported to full Council within the financial reports submitted to full Council.
Does the precept recorded agree to the Council Tax Authority's notification?	Yes	Council received precept in the sum of £7,500 from East Suffolk District Council for the period under review as reported to full Council within its Financial Reports at its meetings in (add month/s). Evidence was provided showing a full audit trail from Precept being discussed and approved to being served on the Charging Authority to remittance advice showing the Precept to be paid and receipt of same in the Council's Bank Account.
If appropriate, are CIL reporting schedules in accordance with the Regulations? ⁷	n/a	The Council does not have any CIL funds
Is CIL income reported to the council?	n/a	
Does unspent CIL income form part of earmarked reserves?	n/a	
Has an annual report been produced?	n/a	

⁷ Community Infrastructure Levy Regulations 2010

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Has it been published on the authority's website?	n/a	
Additional comments:		

Section 7 - petty cash

The Internal Auditor will seek evidence that the Council has followed its own policies, procedures, and verification processes and that these are up to date.

		Internal auditor commentary
Is petty cash in operation?	n/a	Council does not operate a petty cash system.
If appropriate, is there an adequate control system in place?	n/a	

Additional comments:



Section 8 - Payroll controls

The Internal Auditor will check salaries were approved in accordance with PAYE, NI, Pension and that there is a clear understanding that the clerk is not self-employed. The Internal Auditor will also review how payroll is managed including evidence of approval of payslips.

Evidence		Internal auditor commentary
Do all employees have contracts of employment?	Yes	Council has 1 employee on its payroll at the period end of March 2024. Employment contracts were not reviewed during the internal audit but the Clerk to the Council has confirmed there is an employment contract in place.
Has the Council approved salary paid?	Yes	All salary payments are presented to the Council for approval and payments made in accordance with Council's own Financial Regulations.
Minimum wage paid?	n/a	No employee is paid the national minimum wage.
Are arrangements in place for authorising of the payroll and payments to the council? Does this include a verification process for agreeing rates of pay to be applied?	Yes	The payroll function is Carried out by SALC and is in accordance with HM Revenue and Customs guidelines. There are suitable payroll arrangements in place which ensures the accuracy and legitimacy of payments of salaries and wages, and associated liabilities and as such the Council has complied with its duties under employment legislation.
Do salary payments include deductions for PAYE/NIC? Is PAYE/NIC paid promptly to HMRC?	Yes	The payroll function for the year under review is operated in accordance with HM Revenue and Customs guidelines and outsourced to Suffolk Association of Local Councils. Cross-checks were completed on payments covering salary were found to be in order. There were no deductions paid to HM Revenue and Customs during the year under review were made in accordance with timescales as set out in the regulations. The P60 shows no tax deducted.

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Is there evidence that the Council is aware of its pension responsibilities? Are pension payments in operation?8	Yes	Council is aware of its pension responsibilities and payments are made in accordance with timescales agreed with the Council's Pension Provider. The internal auditor has seen evidence of a Pension re-declaration done on 10 th April 2024.
Have pension re-declaration duties been carried out	Yes	As above
Are there any other payments (e.g.: expenses) and are these reasonable and approved by the Council?	Yes	There is a satisfactory expense system in place and all staff expenses claimed are approved in accordance with Council's Financial Regulations.
Additional comments:		

⁸ The Pension Regulator – <u>website click here</u>



Section 9 - Asset control

The Internal Audit will be seeking to establish if there is a list of assets in accordance with proper practices including the date of acquisition, location, and value. This extends to checking policies (with evidence of review) and that the Council has applied the documented approach in practice. The Internal Auditor will check not only valuation processes but the existence of reserve budgets for depreciation and adequacy of insurance. A clear audit trail should be available when items are purchased including minutes to evidence approval.

Evidence		Internal auditor commentary
Does the Council maintain a register of material assets it owns and manage this in accordance with proper practices? ⁹	Yes	The Asset Register, as viewed on the Council's website, and as approved in 2024, was £17,048 which shows movement in the Asset Register from the previous year.
Is the value of the assets included? (Note value for insurance purposes may differ)	Yes	Council is mindful of the guidance within the Governance and Accountability for Smaller Authorities in England March 2023 on the valuation of its assets and has ensured that where the acquisition value of the asset at the time of first recording is used, that method of valuation has been consistently applied.
Are records of deeds, articles, land registry title number available?	n/a	
Are copies of licences or leases available for assets sited at third party property?	n/a	
Is the asset register up to date and reviewed annually?	Yes	The asset register is reviewed annually. It should be noted that the values submitted on the Draft Annual Governance and Accountability Return for Internal Audit show an asset value of £17,048.

⁹ Practitioners Guide

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Cross checking of insurance cover	Yes	Council has insurance under all risks cover for its assets as specified under generic headings on the insurance schedule.
Additional comments:		



Section 10 - bank reconciliation

The internal auditor will seek to establish that the Council understands and can evidence good practice and internal control mechanisms in relation to bank reconciliation.

Evidence		Internal auditor commentary
Is bank reconciliation regularly completed and reconciled with the cash book and cover every account?	Yes	Bank reconciliations are completed on a regular basis and reconcile with the cash sheets. These are produced at every Full Council Meeting.
Do bank balances agree with bank statements?	Yes	Bank balances agree with period end statements and, as at year end (31st March 2024) the balance across the council's accounts stood at £10984.15 as recorded in the Draft Statement of Accounts and on the Year-end Bank Reconciliation.
Is there regular reporting of bank balances at Council meetings?	Yes	Balances across the Council's accounts are reported at each meeting of full Council. The minutes of Full Council meetings, demonstrate that a review of the bank reconciliation versus the bank statements has been undertaken. This is not only good practice but is also a safeguard for the RFO and fulfils one of the authority's internal control objectives



Section 11 – year end procedures

Evidence		Internal auditor commentary
Are appropriate accounting procedures used?	Yes	Accounts are produced on a receipts and payments, and all found to be in order.
Financial trail from records to presented accounts	Yes	The end of year accounts and supporting documentation were well presented for the internal auditor review.
Has the appropriate end of year AGAR ¹⁰ documents been completed?	Yes	As Council is a smaller authority with gross income and expenditure does not exceed £25,000 it will be required to complete Part 2 of the AGAR.
Did the Council meet the exemption criteria and correctly declared itself exempt?	Yes	As the Council was a smaller authority with a gross income and expenditure not exceeding £25,000 for the period under review, it was able to certify itself as an exempt authority which was confirmed at a meeting of the Council on 21st June 2023
During the period in question did the small authority demonstrate that it correctly provided for the exercise of public right as required by the Accounts and Audit Regulations 2015?	Yes	During the review of the publication requirements of the Accounts and Audit Regulations 2015, it is noted that, for the year 2022-2023, the Council correctly provided for the exercise of elector's rights during Summer 2023. The RFO had set the dates for the inspection of the Council's accounts and associated documents as 28 th June 2023 to 4 th August 2023 with the date of the notice being 23 rd June 2023.
Have the publication requirements been met in accordance with the Regulations? ¹¹	Yes	The council has complied with the requirements of the Regulations for smaller authorities with income and expenditure not exceeding £25,000 as the following were published on the public website operated by the Council: • Certificate of Exemption, page 3

¹⁰ Annual Governance & Accountability Return (AGAR)

¹¹ Accounts and Audit Regulations 2015

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	 Annual Internal Audit Report 2022/23, page 4 Section 1 – Annual Governance Statement 2022/23, page 5 Section 2 – Accounting Statements 2022/23, page 6 Analysis of variances Bank reconciliation Notice of the period for the exercise of public rights and other information required by Regulation 15 (2), Accounts and Audit Regulations 2015.
Additional comments:	

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Section 12 - internal audit

The internal auditor will revisit weaknesses and recommendations previously identified to see if these have been addressed. They will also check if any changes introduced require further verification to ensure effectiveness of the corrective action taken.

Evidence		Internal auditor commentary
Has the Council considered the previous internal audit report?	Yes	The Internal Audit Report for the period ending 31 st March 2023, was formally considered by and approved for adoption at the meeting of full Council of 11 st September 2023. The RFO was authorised to conduct necessary actions in accordance with the recommendations and comments raised within the report which was monitored as the year progressed. The following recommendations as raised in the internal audit report for the period ending 31 st March 2023, having been considered by the Council were approved for implementation in an action plan.
Has appropriate action been taken regarding the recommendations raised?	Yes	Council is also taking action to address further comments that were raised within the internal audit report for the year ending 31st March 2023, none of which have a significant impact on the financial management of the council The following recommendations were considered and agreed by the Council: • Council must ensure it complies with its pension responsibilities.
Has the Council confirmed the appointment of an internal auditor?	No	No appointment of Internal Auditor for 2023/2024 Recommendation: Appoint an Internal Auditor annually. This should be recorded in your minutes.

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Section 13 – external audit for the period under review

The internal auditor will revisit the external audit so that previous weaknesses and recommendations can be considered.

Evidence		Internal auditor commentary
Has the Council considered the previous external audit report? ¹²	n/a	As the Parish Council is an exempt from a limited assurance review last year. Therefore, no external report was issued.
Has appropriate action been taken regarding the comments raised?	n/a	
Additional comments:		

Additional comments:

¹² Regulation 20 Accounts and Audit Regulations 2015 – following completion of an audit the Council should note that it is the Council as a whole (i.e., All members) and not a committee that should receive and consider the audit letter (including Annual Return and Certificate) from the local auditor as soon as reasonably practicable and the minutes should reflect that these have been received.



Section 14 – additional information

The internal auditor will look for additional evidence of good record keeping, compliance with data protection regulations, freedom of information and website accessibility regulations.

Evidence		Internal auditor commentary
Was the annual meeting held in accordance with legislation? 13	Yes	Council held its Annual Meeting of the Parish Council at which the Chair and other Officers were elected on 15 th May 2023 in accordance with legislation in place at that time.
Is there evidence that Minutes are administered in accordance with legislation? 14	Yes	Council is aware that that under LGA 1972 schedule 12, paragraphs 41(1) and 44 the draft minutes of a meeting should be formally approved (with any necessary amendments) at the next meeting. At each meeting, the Chair is given formal approval to sign the minutes.
Is there a list of members' interests held?	Yes	Evidence was seen on the District Authority's Website the Register of Interests for all current Parish Councillors with a direct link from the Council's own website. Recommendation, please add a link to the District Authority's website the Register of Interest on your Parish Council website.
Does the Council have any Trustee responsibilities and if so, are these clearly identified in a Trust Document?	n/a	Council does not have any Trustee Responsibilities.
Has the Transparency Code been correctly applied, and information published in accordance with current legislation?	Yes	To ensure compliance with the requirements of the Transparency Code for smaller authorities (turnover not exceeding £25,000), Council is aware that the following should be published on a public website not later than 1 July: • Internal Audit Report • List of Councillors and Responsibilities • Items of Expenditure Above £100 including recoverable and non-recoverable VAT • End of Year Accounts • Annual Governance Statement • Asset Register

¹³ The Local Government Act 1972 Schedule 12, paragraph 7 (2) and Schedule 15 (2)

¹⁴ Public Bodies (Admission to Meetings) Act 1960, Local Government Act 1972, and the Localism Act 2011

Last reviewed: 24th April 2024



Has the Council registered with the Information Commissioner's Office (ICO)? ¹⁵	Yes	and that Agendas of Meetings; Associated Papers and Minutes should be published in accordance with the prescribed timescales as set out in the Transparency code for smaller authorities – December 2014. The Council is correctly registered with the Information Commissioner's Office (ICO) as a Data Controller in accordance with the Data Protection
		Legislation. ZA198822 expiry date 10 th October 2024
Is the Council compliant with the General Data Protection Regulation requirements?	Yes	Council has taken active steps to ensure compliancy with the GDPR requirements and has adopted a number of GDPR Policies during the year that provides clear responsibilities and obligations of the Council in respect of the collecting, using and protecting of personal information in accordance with the provisions of the GDPR. Comment: The Privacy Policy on the Parish Council's website covers the framework that the public can expect for dealing with requests from individuals who have the right to know what data is held on them, why the data is being processed and whether it will be given to any third party.
Has the Council published a website accessibility statement on their website in line with Regulations? ¹⁶	Yes	Council has accessibility tools on its website thereby allowing for the increased functionality of the council's website, along with a website accessibility statement on the Council operated website detailing the technical information of the website along with the methods used for testing the website; the steps being taken to improve accessibility and how the site is being improved to ensure that content meets the WCAG 2.1 Standard under Regulation 8 of the Public Sector Bodies (Websites and Mobile Applications) (No. 2) Accessibility Regulations 2018.
Does the council have official email addresses for correspondence? ¹⁷	Yes	Council does not operate a .gov.uk email address for the Clerk and Councillors. The Clerk of the council has an official email address @gmail.com
Is there evidence that electronic files are backed up?	Yes	Council uses Microsoft OneDrive whereby a back-up of the council's data is taken and stored appropriately.

¹⁵ Data Protection Act 2018

¹⁶ Website Accessibility Regulations 2018

¹⁷ Practitioners Guide

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Do terms of reference exist for all committees and is	n/a	The council does not have committees.
there evidence these are regularly reviewed?		
Additional comments:		

Under the 'Explanation of No variances' the figures for 2022/2023 have been amended on the AGAR Accounting Statement 2023/2024. Please add 'restated' by those figures.

Signed: Tina Newby

Date of Internal Audit Visit: Date of Internal Audit Report: 6th June 2024

On behalf of Suffolk Association of Local Councils